

**Mind Your Business – Tia’s Tips for Better Rental Management**  
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**Tenant Screening – Senate Bill 282, Senate Bill 291, and Best Practices in Screening**

Applicant screening is a risk assessment and a crucial part of success in rental management. You are handing an asset of great value over to a virtual stranger (in most cases), so it’s essential that you assess the applicant’s ability to stick with the agreement, pay the rent, take care of the asset, and be a good neighbor. That’s all that matters – not the type of job they have, who they love, whether they’re married, whether they are from a different culture or religion, and certainly not whether they have children. On paper, the only things that matter are income, rental history, credit history and criminal history. In person, demeanor is also important. An aggressive or bullying demeanor during the screening process is a preview of things to come and may be a reason for denial depending on the circumstances.

Underlying all aspects of housing – especially entry to housing – is **Fair Housing Law**. Be careful to apply screening criteria equally to all applicants, without regard to race, color, national origin, religion, sex, familial status, disability, marital status, source of income, sexual orientation, and gender identity, and remember that you can’t discriminate against applicants because they are or have been a victim of domestic violence, sexual assault, bias crime, or stalking. There may be additional protected classes in your local area. In Eugene, for example, there are also protections for age, type of occupation, ethnicity, and domestic partnership.

There is an exception in Fair Housing law called the **Mrs. Murphy exemption**. Oregon's exemption permits a landlord to discriminate on the basis of sex, sexual orientation or familial status when renting a space within a single-family residence if the owner actually maintains and occupies the residence as their primary residence and all occupants share some common space within the residence. All other aspects of Fair Housing law continue to apply.

Due to the COVID pandemic, landlords need to be aware of screening restrictions enacted under **Senate Bill 282**, that while temporary, will impact how we screen until January 2, 2028. Regardless of the reason, housing providers are not allowed to consider eviction judgments rendered during the **Protected Period (April 1, 2020 – February 28, 2022)**. You are also prohibited from denying applicants based on debt owing from a prior tenancy that ended during the Protected Period. These restrictions apply to any applicant until January 2, 2028.

While an eviction judgment rendered during the **Protected Period** cannot be used to screen out applicants, the reasons for the eviction may be relevant as will any negative rental history arising from the tenancy (unrelated to nonpayment during the **Protected Period**). So, an eviction action that came about due to the applicant’s noncompliance with the rental agreement is relevant, but only as it relates to the behavior of the applicant as related by the reference.

If you are the one providing a rental reference for a prior renter who was evicted or owes debt from the Protected Period, proceed with caution. If asked whether the tenant left owing money, if it relates to debt incurred before or after the **Protected Period**, it's okay to say that, but if the resident owes money from the **Protected Period**, they are not considered to be in default until February 28, 2022, and even if they don't pay in full by then or enter into payment arrangements. The debt may not be used to deny them housing during this five-year period. Challenging, eh?

While debt incurred during the **Protected Period** itself cannot be grounds for denial, the reason for the debt might be. For example, the reference informs you that the applicant left their property in a terrible mess or severely damaged – that's relevant, but not the money owing. In another example, if the debt is all related to nonpayment of rent during the Protected Period, then it can't be used as a basis for denial.

While the provisions of **Senate Bill 282** have a sunset date, **Senate Bill 291** made a few permanent changes to screening law, and our screening forms have been changed accordingly. Most of the changes are best practices that professional managers have been compliant with for many years.

To assess a screening charge to an applicant, the amount of any applicant screening charge must not be greater than the landlord's average actual cost of screening applicants or the customary amount charged by tenant screening companies or consumer credit reporting agencies for a comparable level of screening. Actual costs may include the cost of using a tenant screening company or a consumer credit reporting agency, and the reasonable value of any time spent by the landlord or the landlord's agents in otherwise obtaining information on applicants.

Additionally, the landlord must include written notice to the applicant of the following:

1. A right to appeal a negative determination, if any right to appeal exists;
2. Any nondiscrimination policy as required by federal, state or local law plus any non-discrimination policy of the landlord, including that a landlord may not discriminate against an applicant because of the race, color, religion, sex, sexual orientation, national origin, marital status, familial status or source of income of the applicant;
3. The amount of rent the landlord will charge and the deposits the landlord will require, subject to change in the rent or deposits by agreement of the landlord and the tenant before entering into a rental agreement; and
4. Whether the landlord requires tenants to obtain and maintain renter's liability insurance and, if so, the amount of insurance required.

A more significant change found within **Senate Bill 291** is the requirement of individualized assessments related to criminal history denials. Housing providers must allow an opportunity for the applicant to submit supplemental evidence to explain, justify or negate the relevance of potentially negative information that may result in a criminal denial. Further, landlords must also conduct an individualized assessment of the applicant, including reviewing any supplemental evidence, before denying an applicant based upon their criminal-screening results. That individualized assessment must consider factors, including:

1. The nature and severity of the incidents that would lead to a denial;
2. The number and type of incidents;
3. The time that has elapsed since the date the incidents occurred; and
4. The age of the individual at the time the incidents occurred.

These are new state requirements that closely mirror HUD's criminal history guidance which will be addressed later.

Another significant change is that you must now provide a written statement of denial within 14 days of the denial regardless of whether you assess a screening charge. That's a big change for folks like me who do not charge for screening. Now on to the nuts and bolts of applicant screening...

If you have a decent rental property and responsible residents, there's no easier job in the world than being a landlord, and proper screening will help you identify those responsible residents.

Some of the biggest problems landlords create for themselves usually result from shortcutting the screening process. Some basic rules: only accept completed applications; require that all lines on the application be filled in, even if it's just an N/A because there is no information; when multiple parties are applying together, establish a policy that the applications will not be considered complete until the last one has been received; and perhaps the most important basic rule, do not pre-screen. Landlords often get into trouble trying to weed out unqualified applicants. Provide an application to all who inquire, even if at first contact it appears that they may not qualify. Use our new combined four-page **Application to Rent - ORHA form S1**, now available on the forms store. The packet now consists of our **Application Screening Guidelines** (it's important to let applicants know your screening criteria), as well as a separate **Release of Information** to make it easier to send the request without compromising applicants' privacy.

When talking with applicants, don't ask illegal questions such as their line of work, the number of children, religion, marital status, or ethnicity. What can begin as a friendly attempt to get to know something about a potential renter can head right to a discrimination complaint on a dime. If someone asks a leading question, just say something like, "I do not discriminate based on any protected class. Would you like an application?"

There are certain general questions you can ask that can give you some information such as:

- What kind of property are you looking for? *Their answer can tell you whether this unit might be a good fit.*
- How did you find out about this property? *Their answer can tell you where your advertising is most likely to reach qualified prospects.*
- Why are you moving? *This question can lead to a fuller description of their current situation.*

- When are you looking to move? *Their answer can let you know whether they still must give notice to their current landlord and lead to a discussion about the possibility of having to pay double rent for a time if your property is rent ready.*
- Do you think this property will meet your needs? *Their answer can lead to a discussion about things like parking, or who may be wanting to live there or whether they want to run a child care home.*
- How does this unit compare to what else you're seeing out there? *Their answer can help you figure out how your unit compares to the competition.*

To help you avoid claims of discrimination, note on the application the date and time received, and screen applications in the order received. This is now a requirement in Eugene and Portland, but not the state, yet. It's just a best practice that can help you stay out of trouble. Check each application thoroughly to make sure each question has been answered yes or no. If an applicant answers a question regarding criminal history in the negative and within one year the landlord discovers they lied about that, the tenant may be evicted on a 24-hour Notice for Harm. That won't happen to you though because you will check their history, right?

It's understandable that we would like a clear path to approval or denial, but most of life is not black and white, and in screening there's a lot of gray. Establishing reasonable criteria, evaluating an applicant's suitability, and having clearly defined processes for approval and denial will help you stay on track. You must also know the law in Oregon.

### Required Disclosures

You must disclose the following, in writing, to any applicant before taking any payments:

1. Terms of tenancy – Periodic (month-to-month, week-to-week) or fixed-term?
2. Rent amount – Subject to change prior to entering into a rental agreement
3. Required Deposits – Which can be increased for an applicant's failure to meet criteria.
4. Due date for rent
5. Renter's insurance requirement – You may require tenants to obtain renter's insurance if their combined household income is above 50% of the HUD median for that area. Visit [https://www.huduser.gov/portal/datasets/il.html#2020\\_query](https://www.huduser.gov/portal/datasets/il.html#2020_query) to determine what the income threshold is for the county where the unit is located. The requirement must be disclosed in writing during the application process, and you must also summarize the instances when it would not be legal to require it. You may require tenants to name you as an **Interested Party** (not an Additional Insured) on the policy for the purpose of notification of the resident's failure to maintain the policy, reduction in coverage, or removal of your status as an interested party, and may also require that residents maintain a minimum of \$100,000 in liability coverage as part of that policy. **Requiring renter's insurance when it would be illegal to do so may incur a penalty of the tenant's actual damages or \$250, whichever is greater.**
6. Fees to be charged at the beginning, end or during the tenancy. This includes late fees, NSF fees, noncompliance fees and statutory fees.
7. Legal action – You must disclose if the property has entered foreclosure due to default under a trust deed, mortgage or contract of sale, or notice of trustee's sale under trust

deed, including any pending suit to foreclose a mortgage, trust deed or vendor's lien under a contract of sale or any pending declaration of forfeiture or suit for specific performance of a contract of sale, or any pending proceeding to foreclose a tax lien – use **Notice of Foreclosure/Default - ORHA form #O11**. The penalty for non-disclosure: If the resident moves because of foreclosure actions that you failed to disclose, the penalty is twice the actual damages or twice the monthly rent, whichever is greater, in addition to all prepaid rent. Should the property enter legal action as described above at any time during the tenancy, the residents may, with written notice, request that any security deposits or prepaid rents be applied to their current rent or payment obligations. If the property is retrieved from legal action, you must provide proof of such to the residents and may require repayment of those funds but must give them up to three months to pay.

8. Utility or services for which tenant pays that benefit another - If, as part of renting a unit, the tenant will be absorbing the cost of something that benefits the landlord or another tenant, such as common area lighting or yard care, it must be disclosed in writing at or before the commencement of tenancy. If you will be charging a utility fee to your residents, proceed with caution. Landlords must disclose and do many specific things, such as the method of apportionment (square footage or number of bedrooms) and provide copies of bills upon request. There's a lot more to charging utility fees, read and re-read **ORS 90.315. Failure to disclose utilities or services that benefit another or improperly assessing utility fees incurs a landlord penalty of one month's rent or twice the amount wrongfully charged, whichever is greater.**

#### **Prohibited considerations in screening**

1. Dismissed evictions
2. Eviction judgments more than five years old (remember now, this includes any eviction judgment rendered during the **Protected Period**).
3. Arrests that did not result in a conviction, unless there are criminal charges pending for which the applicant would be denied, if convicted.

#### **Should you charge a screening fee and if so, how much?**

For my business, I choose not to charge a screening fee, but I only have four units, so it's not very impactful on my budget to absorb that cost. I'm also very busy and there are a lot of things you must remember to do if you accept a fee, and if you mess up, the penalty is double refund of the fee, plus \$250 – see **ORS 90.295**. If you want to pass on the costs of screening to the applicants, you must provide the following information to each applicant:

- 1) Written screening criteria – use your own or use our **Application Screening Guidelines** contained in our **Application to Rent** packet – **ORHA form S1**.
- 2) You must have an available unit or one that will be available soon and disclose how many units of that type you have are available or will be available.
- 3) The number of applications in line ahead of theirs.
- 4) The procedures if they are approved must be disclosed, outlining the steps the applicants must take.

Additionally, you must provide a receipt for the fee - use ***Application Screening Charge Receipt - ORHA form #S3***, and you must perform the screening or must return the fee. The charge to the applicant must represent the actual costs of the time and expense for conducting the review and cannot exceed the amount customary to the local area. Most screening services charge between \$40-\$50. Now that evictions and civil judgments won't be showing up on credit reports due to a credit reporting law change, it can be a good idea to use a good screening company.

If you charge a fee and deny an applicant or want to conditionally approve an applicant who doesn't quite meet your criteria with a higher deposit or co-signer, you must disclose the reasons in writing separately to each applicant and give them the opportunity to challenge the denial or adverse action. Use ***Application Denial and Adverse Action Letter - ORHA form #S8***. Credit reports are not always correct. I've had people show up as registered sex offenders only to find out it wasn't them, but someone with the same name. They provided evidence that it was an error, and we were able to reopen their application, and in many cases, enter into a rental agreement. If a denied applicant successfully proves that the reason for denial was incorrect, and you reopen it, they don't get to jump the line. Their application will go to the end of the line or if you have another available unit that meets their needs, you can place their application in line there. An applicant can also challenge an adverse action by providing evidence that the alleged deficiency is not correct in some fashion.

**What are your screening criteria, and how do you apply them during the screening process?**

Do you require household income of two times the monthly rent or three? Do you allow applicants to combine income for the purposes of meeting income criteria or must they qualify individually? What about debt-to-income ratio? How many years of verifiable rental history do you require? One year? Two? Three? What about someone who has none? How will you evaluate an applicant's creditworthiness? What types of credit problems would disqualify an applicant? What about bankruptcy? What types of criminal convictions would disqualify an applicant?

There's a lot to screening and many aspects of the process that need to be done just right to avoid claims of discrimination. To keep yourself on track you should develop your own risk assessment tool. I suggest that you write up a document to help guide you through the decision-making process and regardless of whether you assess a screening charge, provide the tenants with those guidelines. The language below in italics is taken directly from our ***Application Screening Guidelines***.

**Income/Resources Criteria**

*Household income shall be at least \_\_\_\_\_ times the rent (excluding utilities). Income must be verifiable through pay stubs or employer contact; award letters for Social Security, alimony, child support, welfare, utility, or housing assistance; current tax records; or bank statements.*

Many property management companies will allow applicants to combine income if they have shared housing for a year or more to avoid discriminating against applicants based on marital status. It's standard to require gross household income be three times the monthly rent or higher, but with rents increasing faster than wages, some like me are only requiring 2-1/2 times the monthly rent. But what if you have a person with a very high income, but also a high debt-to-income (DTI) ratio? To calculate that ratio, simply take the total debt figure and divide it by the total income. For instance, if the debt costs \$2,000 per month and the monthly income equals \$6,000, the DTI is  $\$2,000 \div \$6,000$ , or 33 percent. In the world of mortgage lending, most lenders want to see no more than 30% debt-to-income ratio. Anything above constitutes a higher risk in the world of lending, which I think can be extrapolated to our business as well.

Taking into consideration the amount of rent vs the amount of debt and income and your internal guidelines might look something like this:

1. Meets criteria or has only a minor lack of income, \$100 or less short, good DTI. Applicant meets criteria.
2. Some lack of income – 2-1/2 times rent/income ratio, good DTI - \$500 increased deposit or qualified co-signer.
3. Moderate lack of income – 2 times rent/income ratio or marginal DTI - \$1000 increased deposit, double deposit, or qualified co-signer.
4. Major lack of income/poor DTI – less than 2 times rent/income ratio, high DTI, some income not claimed or documented – additional \$1500 security deposit or qualified co-signer.
5. No provable income - automatic denial.

### **Credit history criteria**

*We may require you to submit a copy of your credit report obtained within the past 30 days. Negative credit reports may result in denial of application. Negative reports include, but are not limited to: late payments, collections, judgments, total debt load, and bankruptcy.*

I often hear of landlords requiring a certain credit score to qualify. This is fraught with peril, and I don't recommend it. What if the collection accounts are medical and due to a person's disability? What if the defaults are due to domestic violence, prior addiction, or mental illness that can be documented? Not all credit problems are equivalent in the screening process, so a score is not a good way to evaluate an applicant. What if they have no credit? To me that just shows they don't like to rack up debt. Why would that be a problem?

Many landlords overlook medical collections, and student loan collections are not great, but not the worst. Credit cards, mail order, jewelry stores, payday loan collections are a higher risk, and money owed to utility companies, cable or satellite companies, cell phone companies and the courts are a very high risk. Money owing to a prior landlord is usually a non-starter unless the applicant is making payments, but remember, debt incurred during the **Protected Period** cannot be used to disqualify an applicant.

An active bankruptcy poses a potential problem for a landlord as they can be named as a creditor until the bankruptcy is closed, so it's fair to deny an applicant who is in a pending bankruptcy, but what about a past bankruptcy? While you can't discriminate against someone who has been through bankruptcy, how much you ding an applicant for having gone through one will largely depend on the reason for it, and what has happened since. Bankruptcy to clear the slate of medical bills is very different from bankruptcy to clear the slate of consumer debt because a person was irresponsible with their money and credit. Incurring more bad debt or collections after bankruptcy can also indicate someone who is at a higher risk of default.

Taking into account the varying reasons for credit problems, your guidelines might look something like this:

1. No collections or late payments, or no credit accounts at all. Applicant meets criteria.
2. Minor credit issues – one or two late payments in the past year, up to three minor collections, under \$1000 total - \$250 increased deposit or qualified co-signer.
3. Moderate credit issues – some history of late payments, several collections totaling less than \$2500, bankruptcy within the past 3 years – \$500 increased deposit or qualified co-signer. Require written explanation.
4. Major credit issues – regular history of late payments, money owing to prior landlord, but making payments, many collection accounts totaling more than \$2500, money owing to utility companies, or related to consumer debt, or collections incurred after bankruptcy – \$1000 increased deposit, double deposit, or qualified co-signer. Require written explanation and copy of payment agreement with prior landlord. Verify that payments are current.
5. Open bankruptcy, money owed to prior landlord (not from the Protected Period) with no agreement to pay – automatic denial.

### **Prior Rental History**

*Favorable rental history of \_\_\_\_\_ years must be verifiable from unbiased and unrelated sources. No evictions within the past five years. We do not consider evictions which took place five years or more ago, not do we consider evictions which resulted in a dismissal or a general judgment for the applicant. We also do not consider eviction judgments that were rendered during the COVID-19 Protected Period (April 1, 2020 – February 28, 2022). Applicants must provide the information necessary to contact past landlords.*

It's standard to require at least one year of verifiable rental history. Some companies require a minimum of two years and some as high as three years. Be sure to verify that the person you are speaking with is the owner or manager of the property by looking up the property ownership info on the county's tax website. Some sites are easy to use, others not so much, so if you are having trouble just call the county assessor's office and they will tell you who the owner of record is.

Taking into account your criteria and the information you are able to verify, your rental history guidelines might look something like this:



1. Full positive verifiable reference(s) from unbiased sources, excellent care of property. Applicant meets criteria.
2. Minor lack of history/one or two minor issues or late pays during tenancy – additional \$500 security deposit or qualified co-signer.
3. Moderate lack of history/several violations or late pays during tenancy – additional \$750 security deposit or qualified co-signer.
4. Major lack of history/regular violations or repeated late pays during tenancy/money owing to prior landlord, but making payments – additional \$1000 security deposit, double deposit, or qualified co-signer. Require written explanation.
5. Eviction judgment(s) in the past five years (not including the Protected Period), money owing to prior landlord and no payments being made (unless incurred during the Protected Period), uncured violations of the rental agreement, or even multiple cured violations for things like unauthorized occupants, unauthorized animals, noise/parties, smoking in the unit, harassment, assault, running a business in the unit, subletting or running an Air BNB, unsanitary conditions, or major damage resulting from tenant neglect or failure to report maintenance issues – automatic denial.

Many companies are refusing to provide full rental references anymore and will only verify dates of residency and rent amount. I can tell at least something about the quality of the tenancy by two documents: the tenant ledger and the security deposit accounting. That information could help someone at least partially document their history.

### **Criminal history criteria**

*Criminal convictions or pending charges which may result in an application denial include but are not limited to: drug-related crimes, person crimes, sex offenses, any crimes involving financial fraud (including identity theft or forgery), or any other crime that would adversely impact the health, safety or right of peaceful enjoyment of the premises of the residents, Owner/Agent.*

Landlords should evaluate criminal history on a case-by-case basis, considering the nature of the offense(s), the length of time since the offense(s), and the rehabilitative measure taken since. Applicants with criminal history should be required to submit a written explanation of their criminal history, and may offer other supportive documents, resources, or references to attest to their rehabilitation.

In April 2016, HUD issued a Memo alerting housing providers that they had seen a pattern of disparate impact on members of protected classes in regards to the application of screening standards required to get into housing. The concept of disparate impact states that even seemingly objective criteria can have an adverse impact on people in protected classes.

“Across the United States, African Americans and Hispanics are arrested, convicted and incarcerated at rates disproportionate to their share of the general population. Consequently, criminal records-based barriers to housing are likely to have a disproportionate impact on minority home seekers. While having a criminal record is not a protected

characteristic under the Fair Housing Act, criminal history-based restrictions on housing opportunities violate the Act if, without justification, their burden falls more often on renters or other housing market participants of one race or national origin over another (i.e., discriminatory effects liability). Additionally, intentional discrimination in violation of the Act occurs if a housing provider treats individuals with comparable criminal history differently because of their race, national origin, or other protected characteristic (i.e., disparate treatment liability).”

So, how does a landlord walk this fine line regarding the past criminal history of an applicant? It is essential to know the specifics. What was the nature of the crime? Was it a one-time thing or repeated? How long ago did the crime occur? Does this history pose a current danger? Were they in the throes of addiction and now they are clean and sober? Did the offender complete their debt to society and comply with the terms of release and probation? What have they been doing since? A written statement from the individual, along with documentation of any programs or classes they have completed relating to their offense(s) may help to determine whether they are taking responsibility for their previous actions and explain why they are not a risk to the landlord or others. Speaking with parole officers, counselors, and class instructors, can provide insight into whether the offender is truly repentant and turning their life in a different direction.

Another section of the Memo reminds housing providers that research into criminal history shows that if a prior offender has not committed new crimes within the past six or seven years, the risk of new offenses is like that of a person with no criminal history at all. However, the Memo does continue to allow the denial of applicants with criminal history if that history includes crimes for the manufacture and distribution of illegal drugs (possession is a different story), many violent crimes, and sex offenses.

I once rented a unit to a family where the dad had a history of methamphetamine use. He was clean and sober when he came to us for three years. In his written explanation he accepted full responsibility for his crimes. He provided his certificates of completion for rehab, allowed me to speak to his drug treatment counselor, his parole officer, and his ex-wife. They all vouched for his changed life. His ex-wife told me in no uncertain terms that if he were still using drugs, her children would not be in his house; his current partner said the same thing. He had paid his fines, had a good job, good credit, and three years of positive, verifiable rental history. I made the decision to move forward with a double deposit, and it went well. Within a few years, he got his journeyman’s certification in welding and he and his family were able to buy their own home.

Another great success story was about a young lady whose methamphetamine addiction had resulted in the loss of custody of her two children. She completed a one-year inpatient rehab program, graduated from Renters Rehab, and we placed her in a one-bedroom apartment (albeit with a double deposit and a co-signer to mitigate the risk). Within the year she was with us, she successfully paid her rent on time, kept to her lease, and regained custody of her daughters. She needed a bigger place and transitioned out. We were all so happy to be a part of helping her rebuild her life.

The question often is, how long clean is long enough? Hard to say. I think one year clean is a good start, along with having complied with the conditions of release. Less than that, or hit-and-miss compliance, and I would have misgivings, but I would call or email the **Fair Housing Council**

of Oregon before deciding to see what they think ([www.fhco.org](http://www.fhco.org)).

In Oregon screening law, you may not consider drug-related convictions based solely on the use or possession of marijuana, or convictions for crimes that are no longer illegal in the state. When evaluating an applicant, you may not consider possession of a medical marijuana card or status as a medical marijuana patient when deciding about the suitability of an applicant. Affordable housing providers subject to federal laws prohibiting the use or possession of marijuana (including medical marijuana) by residents on the premises may continue to enforce those rules with their residents.

So, taking all of this information into account, your criminal history guidelines might look something like this:

1. No criminal history or one or two minor violations such as traffic, one DUI, parking ticket, wildlife violation – Applicant meets criteria.
2. Moderate criminal – repeat DUI, major load of parking or traffic violations, criminal trespass, criminal mischief, contempt of court, marijuana with intent to distribute, possession of other drugs - \$500 increased deposit, or qualified co-signer along with satisfactory letter of explanation and other supporting information or references to demonstrate rehabilitation.
3. Major criminal – harassment, assault, theft, ID theft, burglary, unauthorized use of motor vehicle, unauthorized possession of firearm in the distant past. \$1000 increased deposit, double deposit, or qualified co-signer along with satisfactory letter of explanation and other supporting information or references to demonstrate rehabilitation.
4. Drug manufacturing, arson, patterns or history of violent crimes, sex offenses, and crimes of ID theft or forgery – automatic denial.

### **Co-signers**

A co-signer is someone, usually a relative or close friend, who agrees to be financially liable for damages or defaults related to the tenancy. Co-signers are most often used with young people setting out on their own who have no history to evaluate but can be used in lieu of a higher deposit if you're willing.

If you do decide to accept a co-signer, you need to have criteria for them too. Use **Co-Signer Application – ORHA form #S2**. It provides a good basis for qualifications and allows you to fill in the multiplier regarding the amount of income you will require. If the Co-Signer meets your criteria, you will execute **Co-Signer Agreement – ORHA form #M4**. Sometimes with groups of students renting for the first time we would have some who had the ability to obtain co-signers and some who didn't. We had to establish something fair and reasonable, so we came to the standard that each person needed to provide either a \$500 increased security deposit or a qualified co-signer.

### **Special Circumstances - Reasonable Accommodation (RA)**

When a person who was once addicted to drugs or alcohol stops using and becomes sober, they are considered to have been disabled during the addiction period and should not be held responsible for their actions while using. The same is true for untreated mental illness that is now under control. It can also apply to victims of domestic violence, sexual assault, bias crimes, or stalking.

In cases like this, you may deny an applicant for some poor history or credit, only to have them respond with a reasonable accommodation request and verification to discount that part of their history during the time they were disabled or victimized. Like any reasonable accommodation request you are required to consider it. At a minimum, it can mean overlooking some minor lease violations, but at it's extreme, you could be required to overlook quite a lot. An applicant may apply with RA paperwork in hand, prepared to make their request at the time of application or bring a request after application denial. If you are provided with appropriate verification of the disability or history of victimization, you must consider discounting the negative history. The applicant must be under the care of the person verifying the disability-related need, and the verifier must have direct knowledge of the disability or victimization. You can get a good idea of how that process works by looking up the publication, ***Moving Forward with a Past***. It's a guide for residents with some amount of poor history that takes them through how to apply for reasonable accommodation and how to write letters of explanation.

I once denied an applicant who had poor credit, negative rental history, and an eviction on his record that was a couple years old, but a few days later received a reasonable accommodation request and verification from his counselor, a licensed clinical social worker, letting us know that during the three-year span where the credit problems, eviction and poor rental history accumulated, he had been a victim of domestic violence by his intimate partner. According to his counselor, he didn't know that he had been legally evicted, or that his partner had racked up substantial debt in both their names and that he owed money to a prior landlord. We discounted that part of his history but still charged him a higher deposit because he didn't meet our income requirement. The original property he had applied for had been leased to someone else, but we found another comparable unit and moved forward.

Victims of domestic violence, sexual assault, bias crimes or stalking are often not aware of their rights at the time the abuse is happening and sometimes lack the ability to assert any rights they are aware of, so the law takes a compassionate approach that allows victims who become aware of their rights once they are out of the abusive relationship, to ask a prospective landlord to overlook some or all of the poor history during the defined timeframe as indicated by the person verifying the victimization.

Addressing issues of disability through the RA process in screening is walking a fine line. I once had three people apply for a unit who had been clean and sober for one month. That didn't seem reasonable to me, considering their extensive criminal history with methamphetamine. In another case, a friend of mine managed an apartment complex where a mentally ill resident

had twice set his unit on fire while off his meds but now was back on his meds and receiving treatment. The manager was evicting him for the behavior, but his counselor wanted to use the RA process to stop the eviction. The manager declined and the resident and his counselor chose not to fight it. What would have happened if a complaint had been filed? I don't know, but in cases like these it's important to document the reasoning and if you have any questions, contact FHCO. They can provide guidance.

### **Inability to verify information**

*If, after making a good faith effort, we are unable to verify information on your application, or if you fail to pass any of the screening criteria, the application process will be terminated.*

The law is very clear that if you are unable to verify the information provided by the applicant, you are not obligated to rent to them. There can, however, be reasons that some part of an applicant's history is unavailable such as the death of the landlord. Be sure to check on that, though. I did once have an applicant tell me his landlord was dead, only to find out that he was very much alive and was owed more than \$5000 by the tenant for the damage done to the home. The internet is very helpful in discovering whether someone is still with us.

Every day a property sits empty, is a day with no rent. It's reasonable to work on an application for a couple of days, and let the applicant know if one or more of their references is not responding, but at some point, you need to move on. Just make sure you can document your efforts to reach the person in case the applicant thinks you just went through the motions to deny them for some other reason.

### **Explanations/Exceptions**

*All applicants may submit a written explanation with their applications if there are extenuating circumstances which require additional consideration.*

In any case of deficient credit or criminal history it's important to require a written explanation. I always advise applicants to go belly up, be honest about what happened and why, and tell me why I can trust that whatever happens won't happen again. It's a bad sign if the applicant won't take responsibility, they deflect blame onto others, they demonstrate that they don't really understand what they did to create or contribute to the problem, or if they can't articulate the measures, they have taken to ensure the behavior won't be repeated.

### **False or inaccurate information**

*Falsification or misrepresentation of any part of the application will be grounds for denial.*

This statement speaks for itself but do overlook unintentional errors that the applicant can explain. Some applicants may have a disability that impacts their memory. Sometimes, for example, dates may not match up perfectly based on what the applicant reports and what the reference reports and may or may not be cause for concern.

## **EUGENE SCREENING RULES**

### **Screening – First Come, First Served**

If you publicly advertise a rental unit in Eugene, your ad must specify the date and time you will begin accepting applications and the dates of your open application period. **“Open application period”** is defined as “The period of time during which a landlord will accept rental housing applications for a publicly advertised dwelling unit.” You get to decide what period that is – 48 hours, 72 hours, one week? **“Advertised or rented to the general public”** is defined as, “...a notice posted or otherwise made available to the general public, whether online, in a hard copy publication, or on a posted sign.”

### **Advertising requirements**

The advertisement must include information regarding an applicant’s right to request more time to ensure that they have meaningful access to compete for the dwelling unit. **“Meaningful access”** is defined as, “The ability of a person with limited English language proficiency to use or obtain language assistance services or resources to understand and communicate effectively, including but not limited to translation or interpretation services.”

If a limited-English proficiency applicant requests additional time **and** if they submit their completed application within 24 hours of their request, the date and time of the request will serve as the date and time of receipt of the application for determining the order in which applications are received.

Here’s one possible statement to consider including: “Applications will be accepted beginning at 8:00 a.m. on May 5, 2025, and will continue to be accepted until we have three sets of complete applications or until the vacancy is filled. If you are an applicant with limited English proficiency, you are entitled to submit a request for an additional 24 hours to provide you with more time to seek language assistance services for the purpose of complying with the Landlord’s screening and application requirements.” ***A landlord is not required to provide translation or interpretation services to an applicant.***

You must digitally or manually record the date and time of receipt of each application received (regardless of whether you assess an applicant screening charge) during the open application period and if a prospective renter applies prior to the open application period, their application is considered received eight hours after the start of that open application period. ***You are then required to screen applications in the order in which they are received, and must accept, conditionally accept, or deny applications in the order of receipt.***

If requested, you must notify the applicant of their place in line within 48 hours of the request. Under state law this is already a requirement if you charge a screening fee – see **ORS 90.295**. A landlord may simultaneously process multiple rental housing applications, but must accept, conditionally accept, or deny rental housing applications in order of receipt. Let’s say that you get three applications at approximately the same time. You record the order of receipt but may begin processing all three. If, for example, you get all the info needed from the third applicant prior to receiving the info for the first two, you may select the third applicant, but before offering to rent to number three would need to deny the first two.

**If you offer to rent your unit to an applicant and they do not accept the offer to rent within 48 hours of the time the offer is made, you may provide more time or move on to the next applicant.**

**What does it mean to accept an offer to rent?** The ordinance does not say, but to my mind, accepting an offer to rent would mean either the tenant pays all funds due and takes possession of the dwelling unit if it's move-in ready, or paying a deposit-to-hold and signing the ***Deposit-to-Hold Agreement – ORHA form #S7*** if it's not, thereby obligating themselves to rent at some point in the future. In any event, you must provide 48 hours for them to accept or decline your offer before moving on.

**You may refuse to process applications under the following conditions:**

1. The application is materially incomplete. If a landlord refuses to process an application because it is materially incomplete, the landlord must notify the applicant in writing within 48 hours of deeming the application incomplete. The notification to the applicant must inform them that their application will not be processed and must state what made the application materially incomplete.
2. The application has been submitted by an applicant who has violated a rental agreement with the same landlord reviewing the application three or more times during the 12-month period preceding the date of the application, the landlord must notify the applicant in writing within 48 hours that their application will not be processed and provide copies of the written documentation of the violations that were previously provided to the tenant.

**The following are exempt from the screening rules under the code:**

1. Affordable landlords (Typically, agencies who provide HUD-financed housing such as Homes for Good, ShelterCare, or St. Vinnie's.).
2. A dwelling unit occupied by the landlord as their principal residence.
3. A unit of middle housing where the landlord's principal residence is another unit of middle housing on the same lot or parcel (for example, duplex, triplex, quadplex, townhouse, or a cottage).
4. An accessory dwelling unit that is located on the same lot or parcel as the landlord's principal residence.
5. A dwelling unit that will be shared with an existing tenant who has a separate rental agreement for the dwelling unit (i.e., renting individual rooms).
6. A dwelling unit not advertised to the general public.

## **PORTLAND SCREENING RULES**

In the city of Portland, city regulations restrict many areas of screening. ORHA has created Portland screening forms that are available on the forms store site.

- 1) **Unit must be advertised for 72 hours prior to accepting applications – called Notice of Unit Availability. Notice must include:**

- a. When apps will be accepted (no sooner than 72 hours from date/time of posting of notice)
- b. Whether or not the unit is ADA accessible as a Type A Unit in accordance with the Oregon Structural Building Code and ICC A117.1, providing accessibility for wheelchair users throughout the unit
- c. The amount of the screening charge, if any, and description of screening criteria if you will charge for screening applications

**2) If multiple units are advertised, you may publish the following information in either their Notice of Unit Availability or in a combined notice advising where info on each unit may be viewed. Notice must indicate the following:**

- a. Number of units available
- b. Range of bedrooms of available units
- c. Range of sizes of available units
- d. Range of rents for available units
- e. When applications will begin to be received
- f. HP's screening criteria, if assessing a screening charge
- g. Whether or not any of the units meet Type A definition of wheelchair accessible unit

**3) If you maintain a Wait List:**

- a. You must publish Waitlist opening at least 72 hours prior to accepting names to add to the list, and include all the above info on number of units that can be filled from the list, range of bedrooms, range of unit sizes, range of rents, when you will begin accepting applications for the waitlist, and your screening criteria if assessing a screening charge
- b. You must keep a separate Waitlist for Type A units

**4) Two types of Applicants – Financially Responsible and Non-Financially Responsible:**

- a. Financially responsible applicants screened for everything including credit and income
- b. Non-financially responsible applicants screened for everything except credit and income. If non-financially responsible tenant is denied, you must still offer the other renters the unit

**5) Two types of Screening – Low Barrier or Landlord Choice/Individual Assessment**

- a. Low Barrier Screening – The landlord agrees not to reject an applicant based on certain aspects of their criminal, credit or rental histories:
  - i. Criminal History: An arrest that did not result in conviction, unless pending on the date of application; participation in or completion of, a diversion or a deferral of judgment program; a conviction that has been judicially dismissed, expunged, voided or invalidated; a conviction for a crime that is no longer illegal in Oregon; a conviction or determination through the juvenile justice system; a misdemeanor conviction with a



sentencing date older than three years; or a felony conviction with a sentencing date older than seven years

- ii. Credit History: A credit score of at least 500; insufficient credit history; past due collections less than \$1000; damage balances owed to prior HP's of less than \$500; discharged bankruptcy; Chapter 13 bankruptcy under active repayment; medical, vocational, or educational training debt
  - iii. Rental History: Eviction history if case was dismissed or won by the applicant; an eviction judgment more than three years old; an eviction judgment less than three years old if the basis for the action was a no-cause notice, or judgment was issued by default and applicant can provide credible evidence that they had already vacated the unit at the time the notice was served; or a judgment that was subsequently set aside or sealed. The landlord will only deny for rental history reports that indicate rent defaults; three or more material violations of the rental agreement one year prior to application AND that resulted in notices issued to renter; outstanding balance due to prior HP; termination for cause; or insufficient rental history unless applicant in bad faith withholds rental history information
- b. Landlord Choice/Individual Assessment Screening – You may create and apply your own fairly established criteria, but:
- i. If you deny an applicant and any single criterion is more prohibitive than any of the Low Barrier criteria, you must conduct an Individual Assessment, considering factors such as, the nature and severity of the incidents; the number and type of incidents; the time that has elapsed since the incidents occurred; and, the age of the individual at the time the incidents occurred. When conducting an Individual Assessment, you are required to accept and consider all Supplemental Evidence that an applicant provides with their completed application to explain, justify or negate the relevance of the information
- c. Approval, Conditional Approval, or Denial – You must notify each applicant in writing of your determination within two weeks of completing the evaluation

**6) Applications must include:**

- a. A space or form to declare or affirm a Mobility Disability or other Disability status
- b. PHB Statement of Applicant Rights & Responsibilities:  
<https://www.portland.gov/sites/default/files/2020-01/notice-30.01.086.c.3.c-application-and-screening-rights-and-responsibilities.pdf>
- c. City Notice to Applicants for requesting a Reasonable Accommodation or Modification: <https://www.portland.gov/sites/default/files/2020-01/notice-30.01.086.c.3.b-modification-or-accommodation.pdf>
- d. Screening criteria and description of the evaluation process if you charge a fee for screening
- e. A statement that applicants may include Supplemental Evidence for consideration, to mitigate potentially negative screening results

- f. Not required but “best practice” to include applicant’s right to appeal denial (ORHA **Adverse Action and Denial form S8** contains this information)
- g. If applicant requests, you must provide record of receipt of application whether a screening charge is assessed. (Remember, landlords who assess an applicant screening charge are already required to provide a receipt for the fee)

**7) The landlord tracks receipt of completed applications and offers unit on a first-come, first-served basis, unless:**

- a. Unit is ADA accessible as defined in Oregon Structural Building Code and ICC A117.1, and applicant or family member has physical mobility disability, in which case their application is prioritized ahead of other
- b. If someone applies prior to the end of the 72-hour period – 8-hour penalty for date/time of receipt
- c. HP may simultaneously screen applications received, but must accept, conditionally accept or deny in the order received

**8) You may refuse to accept application, only if:**

- a. Applicant has verifiable repeated violations of the rental agreement with the same landlord. Most recent violation must have occurred within the past 365 days from the date the application is submitted, and past landlord must provide copies of the violation notices
- b. Application is incomplete
- c. Applicant fails to provide information to confirm identity or income
- d. Applicant has intentionally withheld or misrepresented required information. (Be careful with this, some applicants may have memory or other cognitive disorders.)

**9) Acceptable forms of ID:**

- a. SSN
- b. Valid Permanent Resident Alien Registration Receipt Card
- c. Immigrant Visa
- d. ITIN
- e. Non-immigrant Visa
- f. Any government-issued ID regardless of expiration date
- g. Any ID or combination of ID’s that would permit a reasonable verification of identity

**10) Income requirements**

- a. Rent vs income calculations must include all cumulative sources of income for all financially responsible applicants, including non-governmental rent assistance
- b. If the monthly Rent amount is below the amount listed for the number of bedrooms in a Dwelling Unit, a landlord can require an Applicant to demonstrate a monthly gross income of up to but not greater than 2.5 times the amount of the Rent.

- c. If the monthly rent amount is at or above the amount listed for the number of bedrooms in a Dwelling Unit, a landlord can require an Applicant to demonstrate a monthly gross income of up to but not greater than 2 times the amount of the Rent.
- d. <https://www.portland.gov/sites/default/files/2020-01/table-30.01.086.d.2.a-b.pdf>
- e. If an applicant fails to meet the income criteria, you may require an additional security deposit as specified in 30.01.087 A, limited to an additional half-month' rent or a qualified co-signer
  - i. If the tenancy is secured by a guarantor, you can require that individual to prove no more than three months' rent to qualify.

### **11) Application Denial**

- a. Low Barrier: You must provide written Notice of Denial, with statement of reasons within two weeks
- b. Landlord Choice/Individual Assessment:
- c. You must provide written Notice of Denial, with statement of reasons within two weeks, and must include an explanation of the reasons that any Supplemental Evidence provided did not adequately compensate for the factors leading to the denial.

**12) Appeal of Denial of Application.** If a denied applicant appeals their denial and is subsequently approved by the applicant providing documentation that contradicts a screening determination, and the unit is still available, you must offer the unit to that applicant. If the unit vacancy is already filled at the time of the successful appeal, the following rules apply:

- a. Appealed approved app is good for three months
- b. If another similar unit becomes available, you must contact applicant by email, phone or certified mail to offer the unit with a deadline of 48 hours for applicant to respond and declare their intent to rent the unit
- c. If multiple responses from applicants, order of unit offer is based on the appeal submission dates.
- d. If no response, unit may be offered to the public by posting Notice of Unit Availability (ad).
- e. If Appealed Approved Applicant misses the 48-hour deadline, but HP has not yet posted Notice of Unit Availability, you may enter into rental agreement but are not required to.
- f. If Notice of Unit Availability has already been published, Appealed Approved Applicant are subject to the same process as the general public, with the exception of re-screening unless the application is more than three months old.

### **Best Practices**

Screen the applicants and screen them fully. Just because someone fills out an application, doesn't mean they were truthful. Credit reporting laws changed in 2018, and now civil

judgments like evictions or small claims money awards are not showing up on credit reports. Best to hire a screening company at least to pull the eviction and civil/criminal history to be sure it's accurate. If you hit a piece of information that you would likely deny for, don't stop there, perform the full screening.

**Ask the right questions.** What were the dates of tenancy? Rent amount? Did they pay rent on time? Did they take care of the interior and exterior of the property? Were there any complaints related to the tenancy, or did you have to give them any notices for noncompliance? Did you ask them to move, or did they initiate the move? Did they get any refund? Do they owe money? If so, have they made payment arrangements? Would you re-rent?

**Verify the references.** Applicants can set up false references, so take a few minutes to verify that you are speaking to the right person. Property ownership is a matter of public record. Before you call that landlord reference, take a few minutes to look up the owner of record either on the county website in question, or by calling that county's records department and asking. Same with employment. Don't just call whatever number you are given and take their word. Call the local or regional office and get copies of pay stubs or tax returns.

**Watch for fraud.** I once had a man rent a property, and everything checked out. He provided paystubs and a solid employment reference. He didn't have rental history as he was new to the US, so we moved forward with a double deposit. A short time later, a friend of his applied for another of our available rentals. He provided similar documentation, and we moved forward. The new tenant exhibited some odd behavior that the neighbors reported to the owner, and she started digging further. Turns out the address on the paystubs of both men did not exist. They had created false paystubs and had used virtually the same fake company to verify their employment. We terminated both tenancies without cause and never did find out what they were up to, but they were also on the police department's radar. The lesson there was to verify everything, even if it looks legit.

**Don't be pressured.** One of the most obvious things an applicant can do that should cause you concern is when they pressure you, say they're in a hurry, have all the money, can pay six months' rent in advance, anything to get you to just take their money and give them the property. No matter how tight your financial situation, I can promise you that it will blow up in your face. Don't take shortcuts, ever, in the screening process.

### **Statute of Limitations**

Keep denied apps or apps that for whatever reason did not result in a tenancy for a minimum of two years as the statute of limitations for Fair Housing claims is two years, not one. Keep tenant apps for at least two years after the termination of tenancy for the same reason.

### **The Takeaway**

Screening will often require some sort of judgment call by the screener in relation to an applicant not quite meeting criterion. Just make sure your decisions are based on an objective

measure of risk, not membership in a protected class. Watch out for your internal prejudices and stick to your formula. Jot down notes regarding any negative determinations in case you are investigated for discrimination. Having written guidelines and processes for approval and denial will help you keep your objectivity during the screening process. It will also provide something that could help you justify your decision-making process if you are investigated for discrimination.

***This column offers general suggestions only and is no substitute for professional legal counsel. Please consult an attorney for advice related to your specific situation. Any laws referenced herein are current to the date of publication.***

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